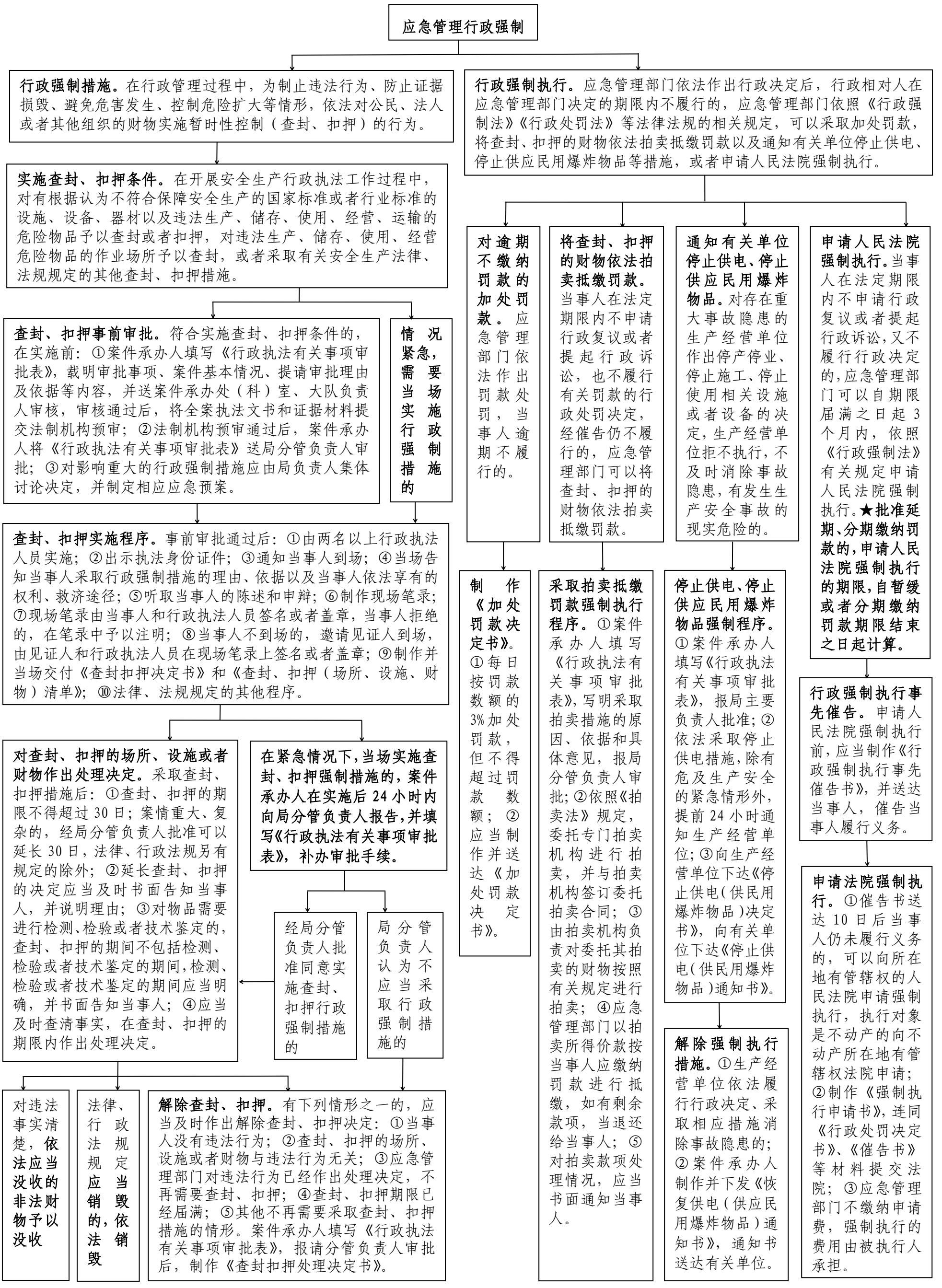应急管理行政强制流程图（2025 年版）